

Message Text

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TO USMISSION USUN NEW YORK

S E C R E T STATE 048396

LIMDIS

FOLL SENT ACTION PARIS SAIGON PHNOM PENH VIENTINE TOKYO FROM
SECSTATE 15 MAR 73 REPEATED TO YOU QUOTE

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LIMDIS

E. O: II652: GDS

TAGS: EAID, UN, UNICEF, VN, VS, CB, LA

SUBJECT: U. N. PLANS FOR AID TO INDOCHINA

1. SIR ROBERT JACKSON, RECENTLY APPOINTED BY SYG WALDHEIM
TO TAKE CHARGE OF PLANNING FOR U. N. POSTWAR ASSISTANCE TO
INDOCHINA, CALLED ON ASSISTANT SECRETARY GREEN YESTERDAY.
JACKSON REPORTED WALDHEIM'S REACTION TO DISCUSSIONS WITH
DRV REPS AT PARIS CONFERENCE AS FOLLOWS: " NO GREAT
ENTHUSIASM" ON THE PART OF NVN FOR U. N. PROGRAM OR
PRESENCE; NVN APPARENTLY APPEARS MORE INTERESTED IN HEAVY
INDUSTRY THAN HUMANITARIAN AID; PROBABLY TOO EARLY FOR
NVN TO HAVE COME TO CONCLUSION ON POLITICAL IMPLICATIONS
OF AID FROM U. N. HENCE U. N. SHOULD PROCEED CAUTIOUSLY
IN DEVELOPING RELATIONS.

2. PREVIOUS U. N. PLANNING HAD ENVISIONED MAJOR SPECIAL
U. N. RELIEF AND REHABILITATION PROGRAM FOR ALL OF INDO-
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CHINA, INVOLVING WORLDWIDE APPEAL FOR ABOUT \$200 MILLION. JACKSON WISHES AVOID SUCH APPROACH AND INSTEAD PERMIT SPECIALIZED AGENCIES TO ENLARGE CURRENT PROGRAMS AND SEEK ESTABLISH NEW ACTIVITIES AS PRACTICAL. IN THIS CONNECTION JACKSON REPORTED WALDHEIM HAD LAST WEEK "UNLEASHED" UNICEF; I. E., GAVE UNICEF PERMISSION TO EXPLORE POSSIBILITY OF PROGRAM IN NVN AND ELSEWHERE AND TO "TEST THE WATER" FOR OTHER U. N. ACTIVITIES.

EVENTUALLY, IF THERE ARE EXPANDED U. N. ACTIVITIES THROUGHOUT INDOCHINA, JACKSON ENVISIONS STATIONING SENIOR AND PRESTIGIOUS U. N. OFFICER REPRESENTING SYG IN INDOCHINA TO COORDINATE EFFORTS OF SPECIALIZED AGENCIES AND BE OF ASSISTANCE TO VOLAGS AND BILATERAL DONORS IN COORDINATING AND EXPEDITING HUMANITARIAN AID, AS IN UNROD IN BANGLADESH. U. N. REP WOULD HAVE MODEST FUNDS AVAILABLE FOR EMERGENCY AND OTHER PURPOSES BUT CONCEPT OF A LARGE AND DISTINCT U. N. PROGRAM FOR INDOCHINA HAS BEEN DROPPED.

3. IN PREVIOUS CONVERSATION CONCERNING U. N. PROGRAMS, U. N. REP (STIG ANDERSON) HAD EXPRESSED VIEW THAT U. N. MUST HAVE PROGRAMS IN NVN AND OTHER COMMUNIST- CONTROLLED AREAS OF INDOCHINA OR IT SHOULD NOT HAVE PROGRAMS IN NON- COMMUNIST AREAS. JACKSON REPORTED THAT HE HAD CONVINCED WALDHEIM THAT THIS CONCEPT WAS " RIDICULOUS" AND CONFLICTS WITH U. N. CHARTER. U. N. CURRENT VIEW IS THAT AID SHOULD BE MADE AVAILABLE TO ALL BUT IF IT IS REJECTED BY NVN OR COMMUNIST INSURGENT GROUPS, IT SHOULD BE MADE AVAILABLE TO THOSE WHO WILL ACCEPT IT UNDER U. N. TERMS.

4. JACKSON WAS ANXIOUS RECEIVE U. S. VIEWS ON TIMING FOR AID TO NVN AND WHEN WE COULD EXPECT INFORMATION ON NVN REQUIREMENTS FROM JEC. GREEN SAID MEETINGS WERE IN VERY PRELIMINARY STAGE AND IT WOULD BE SOME TIME BEFORE WE HAD CLEAR CONCEPT OF WHAT NVN NEEDED OR DESIRED. IN ANY CASE, HE URGED GOING SLOWLY IN LIGHT OF UNCERTAINTIES CONCERNING COMMUNIST OBSERVATION OF AGREEMENTS. HE SUGGESTED EXPANSION OF CURRENT ACTIVITIES PARTICULARLY IN CAMBODIA AND LAOS AND AVOIDANCE OF PREMATURE OVERTURES IN COMMUNIST- CONTROLLED TERRITORIES WHICH WOULD RAISE SERIOUS POLITICAL PROBLEMS AND MIGHT GET U. N. CAUGHT
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BETWEEN POLITICAL FORCES. HE SUGGESTED JACKSON TALK

WITH JAPANESE SOON CONCERNING U. N. PLANS SINCE GOJ
WAS POTENTIAL LARGE DONOR TO POST- WAR PROGRAMS. JACKSON
SEEMED AGREEABLE ON TIMING AND ON CONSULTATIONS WITH GOJ.
IT WAS AGREED THAT STATE AND U. N. WOULD KEEP IN CLOSE
TOUCH AS EVENTS UNFOLDED. ROGERS UNQUOTE
ROGERS

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